## Public meeting of the Interagency Bison Management Plan Partners

















# July 30, 2014 Host and Lead Agency for this meeting: Confederated Salish & Kootenai Tribes (contact: Tom McDonald 406-675-2700)

**Don Herriott:** District Director; Veterinary Services; W. Region

Animal & Plant Health Inspection Service

Leonard Gray: Tribal Council Representative; Confederated Salish

and Kootenai Tribes

Ervin Carlson: President; Inter Tribal Buffalo Council

Pat Flowers: Region 3 Supervisor; MT Fish, Wildlife, & Parks
Christian Mackay: Executive Officer; Montana Board of Livestock
Marty Zaluski: State Veterinarian; MT Department of Livestock

Brooklyn Baptiste: Chairman of the Natural Resources Subcommittee

of the Nez Perce Tribal Executive Committee

**Dan Wenk**: Superintendent; NPS—Yellowstone National Park **Mary Erickson**: Forest Supervisor; USFS—Gallatin National Forest



Meeting location: **Kwataqnuk Resort** 49708 US Hwy 93 East Polson, MT \*\*\*

For room reservations call (406) 883-3636 Special rates available for Partners & staff

### **Background**

The Federal and State Records of Decision in December 2000 for the Long-Term Interagency Bison Management Plan for Montana and Yellowstone National Park (IBMP) were the result of extensive deliberation and legal proceedings that yielded an unprecedented agreement amongst federal-state agencies (National Park Service, USDA Forest Service, USDA Animal and Plant Health Inspection Service, Montana Department of Livestock, and Montana Fish, Wildlife and Parks). Under the IBMP, these agencies harness their respective skills and operational resources to work cooperatively within an adaptive management framework to conserve a wild, free-ranging bison population while concurrently protecting against transmission of brucellosis from bison to cattle.

Partner agencies are committed to the adaptive management framework of the IBMP, as signified by their signing and publication of an adaptive management plan on December 18, 2008. The plan was the result of a series of seven, two-day working meetings that occurred between August and December, 2008. Tribal members—the Nez Perce, Confederated Salish and Kootenai, and the InterTribal Buffalo Council—were invited to join the deliberative table beginning at the November 2009 Partner meeting.

The IBMP meetings allow the Partners to continue progress toward meeting their shared goal of conserving a wild-free-ranging bison population while concurrently protecting against transmission of brucellosis from bison to cattle. To accomplish this goal the partners plan to meet several times each year in public forum to consider prevailing conditions and review collected data, and then develop and apply short- and long-term adaptive management adjustments to the IBMP.

### Wednesday, July 30th

#### NOTE THAT AGENDA TIMES ARE APPROXIMATE AND FOR PLANNING PURPOSES ONLY— **ACTUAL TIMES MAY VARY DEPENDING ON PARTNER INTERACTION NEEDS**

Maps to be available at each meeting per Nov09 agreement: YNP—IBMP zones; APHIS—land ownership; MFWP—elk range

Scott Bischke, facilitator; all present	<ul> <li>Welcome, meeting overview</li> <li>Welcome</li> <li>Introductions of all present (note Leonard Gray new CSKT lead)</li> <li>Meeting logistics, format, process, expectations, any agenda modifications?</li> <li>Timeline—where we've been, where we are going</li> <li>Partners' acceptance (?) of last meeting report per Partner Protocols requirement</li> </ul>			
As noted	CSKT Welcome and invocation  Tony Incashola and/or Ron Trahan  Yamncut ("Gathering of the People") Drumming Group—Calling of the Bison			
Partners to open &/or lead discussion shown	Discussion and preparation of 2015 Winter IBMP Operations  Bison harvest planning (PJ W) — request 60 min  Transfer of bison to Tribal groups (Jim S)  Shipment of bison for processing (Tom M)  Hazing (Angela S)  Process for preparing of 2014/15 Winter Ops Plan (Tom M)			
***	Break (here or as called for by the Partners)			
Sam Sheppard Rob Tierney	Discussion of conflict of bison outside of YNP in 2014 and planning for future ye  ■ Report on 2014 outcomes, issues  ○ Safety and tolerance concerns  ○ Enforcement issues  ■ How do we manage for this new reality? How do we manage conflict?  ○ Fence highways like in the Flathead?  ○ Working more effectively with city/county police/sheriff person  ○ Increasing public tolerance for bison outside of YNP  ○ Update on NGO fencing program			
Arnie Dood Pat Flowers Christian Mackay	Status of State of Montana programs  State of Montana Bison Management Plan  Quarantined bison on Turner lands  MEPA process for addition of new west side lands open to bison  Governor's directive not to haze on private property  MDOL future vaccination plans			
Dave Hallac/ PJ White	Update on possible quarantine EA by the NPS			
***	Lunch (on your own)			
Scott Bischke	Call back to order  Introductions of anyone newly present			
Public	Public comment Typically 2-4 min per person, depending on level of sign-up sheet. The facilitator asks that speakers are respectful.			
	As noted  Partners to open &/or lead discussion shown  ***  Sam Sheppard Rob Tierney  Arnie Dood Pat Flowers Christian Mackay  Dave Hallac/PJ White  ***  Scott Bischke			

1:45	Dave Hallac, Pat Flowers, C. McKay	Status, scope, and discussion of new EIS to evaluate bison management			
2:30	***	Break (here or as called for by the Partners)			
	Elizabeth	Human dimensions study of wild bison			
2:45	Covelli	Dr. Metcalf, from the University of Montana, is an Assistant Professor of Parks Tourism			
	Metcalf	& Recreation Management in the College of Forestry and Conservation.			
3:30	Art Soukkala	CSKT uplands and riparian restoration projects			
4:15	As noted	<ol> <li>Partner briefings/quick updates on (plan &lt;=5 min each unless otherwise noted)</li> <li>Cavin—Update on the North Hebgen habitat restoration project and efforts of the habitat improvement working group</li> <li>Sam (also NGOs)—Update on the bison coexistence/fencing project</li> <li>Germaine—status of continuing efforts on bison education brochures</li> <li>Dan—status of lawsuit against helicopter hazing</li> <li>Ryan—update on Gonacon trials</li> <li>Scott—status of AM change compilation to a single document</li> </ol>			
4:45	Partners	What's next? Partner planning:  Any further action items or tasks to record from today?  Planning for next meeting? Special needs, if any, for meeting in Lapwai?  Planning for the Annual Report (Scott, NPT)—10 min  Handover from CSKT to NPT as Lead Partner for remainder of 2014  Responsibilities: Winter Ops Plan (CSKT), Annual Report (NPT)			
5 PM	***	Adjourn—please travel safely!			

Meeting facilitator Scott Bischke, MountainWorks (scott@emountainworks.com)

### Meeting support materials

Table 1.—Summary of current lawsuits surrounding IBMP as of 4-10-14\*

ı	Defendant	Sued by (Plaintiff)	Reason	Status	
1	YELL, GNF	Alliance for Wild Rockies	helicopter hazing	NOI to appeal to the 9 <sup>th</sup> Circuit Court	Finding for the IBMP Partners (state, APHIS, USFS, NPS) in District Court; notice of injunction pending appeal
2	MDOL	MSGA	deviation from implementing the IBMP on the West Side of YNP	Case closed	Ruling against MSGA
3	State of MT (MDOL, MFWP)	Park County Stockgrowers	Combined lawsuit against implementation of proposed 2011 adaptive changes in Gardiner Basin	Case closed	Case found for the state of MT; increased tolerance allowed. Case appealed to the State Supreme Court. Only Park County remaining in case before the Supreme Court. Supreme Court rejected, saying for appeal as filed by Park County had not been brought up before District Court.
4	MFWP	others?	privatization of a public resource; i.e., sending previously quarantined YELL bison to Turner	Case closed	Summary judgment for the state
5	USFS, NPS, APHIS, MDOL, YELL	GWA others	over their participation in implementation of IBMP; to stop federal agencies from killing bison	Case closed	Finding for the Federal government in the 9 <sup>th</sup> Circuit Court

<sup>\*</sup> Note: This table put together by facilitator generally with "on-the-fly" input from Partners. Thus, specific details may not be exact or may be incomplete. Note add lawsuit that said transported bison remain wild. See http://earthbustice.org/news/press/2014/sectory-for-wild-bison-in-montane

Table 2.—Annual IBMP calendar, as agreed to in Partner Protocols

Jan 1	New Lead Partner assumes duties					
Jan – Jun						
	Core season for IBMP field operations carried out under the Operations Plan					
Spring meeting	Review of winter operations to date and begin collecting, if applicable, ideas for adaptive management changes for					
(generally May)	the following winter.					
	(1) All Partners compile yearly data they are responsible for in preparation for Annual Report.					
	(2) As needed, Partner or subcommittee discussions on proposed adaptive management efforts (i.e., operational					
Jun-Aug	changes) to be made for following winter given results of previous winter activities.					
	(3) Develop recommendations for harvests/culling for the following winter.					
	(4) Preparation of draft Operations Plan for the following year.					
	(1) Partner planning for completion of individual duties for Annual Report.					
Summer	(2) Reports of subcommittees, if applicable, on proposed new AM activities and continued collection of ideas for					
meeting	adaptive changes for the following winter.					
(generally Aug)	(3) Presentation and discussion of draft Operations Plan for the following year (including recommendations for					
13-1-1	harvests/culling).					
	(1) Compilation of Partner write-ups of their sections of the Annual Report.					
Oct /Nov	(2) Draft Annual Report completed and circulated for review to Partners.					
Oct/Nov	(3) Partners discussions (potentially telecons) regarding issues under consideration in draft Operations Plan for					
	the following year.					
	(1) Partners review Draft Annual Report; commit to complete any remaining items by Dec 31.					
Fall meeting	(2) Partners review and potentially agree to proposed adaptive management changes for the upcoming winter (if					
(generally Nov)	applicable, not every year will have AM changes).					
	(3) Final Partner discussion and signature of Operations Plan for the following year.					
Dec	Partners submit any modifications to Draft Annual Report.					
5 04	(1) Previous year's Annual Report completed and posted to <a href="https://www.ibmp.info">www.ibmp.info</a> .					
Dec 31	(2) Lead Partner posts revised Operations Plan for the coming winter.					